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## **Transport Statistical Data and Projections in The Baltic States** Nordic Energy Research



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#### Nordic Energy Research

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*"By cooperating in areas where the Nordic and the Baltic countries can both reap added value, I believe that a low-carbon society is achievable"* 

> *Klaus Skytte* CEO, Nordic Energy Research

## Foreword

Nordic Energy Research has a long history of cooperation with the Baltic States. We are proud to be able to build on the initiative taken in 1999 by the Nordic Council of Ministers, when Nordic Energy Research was granted additional funding to embark on projects in the Baltic States and North-western Russia.

In 2018, this cooperation resulted in the publication of the Baltic Energy Technology Scenarios 2018 (BENTE) report, and the establishment of a joint Baltic-Nordic Energy Research programme. The BENTE report highlighted the need for a study comparing the statistical transport data and future transport projections in the Baltic States, to ensure that future reports can accurately assess transport energy demand.

I hope that this report will inspire greater action within sustainable transportation, one of the areas where both the Baltic and Nordic countries see the need for greater efforts.

As this report clearly shows, greater action will be necessary to curb rising emissions in the transport sector. By cooperating in areas where the Nordic and the Baltic countries can both reap added value, I believe that a low-carbon society is achievable.

Klaus Skytte CEO, Nordic Energy Research

# **Transport Statistical Data and Projections in The Baltic States Executive summary**

#### **Transport Statistical Data and Projections in The Baltic States** Executive summary - English

Several policies, measures and initiatives have been introduced in Europe and in the Baltic States in order to decarbonise the transport sector. The purpose of this study is to provide a complete analysis and assessment of the historical, actual and future outlook of the road transport sector in the three Baltic States from an individual and regional perspective.

The first section of the study presents a **historical characterisation of the transport sector** in the Baltic States, analysing the evolution of the transport demand, energy consumption, GHG emissions production and other key performance indicators that will provide the reader a better understanding of the transport sector's *status-quo*. Subsequently, an **overview of the actual policy framework** is described and how these policies/measures have mobilised development in technologies and alternative fuels towards the Baltics' "EU Climate Action" fulfilment.

An **evaluation of the alternative energy sources** that can be adopted by the Baltic States to decarbonise the transport sector is covered from a theoretical approach in the next section. Solutions such as: (i) electric vehicles, (ii) Hydrogen vehicles, (iii) Biofuels, (iv) autonomous vehicles and (iv) Mobility as service are described and estimates of the current presence in the Baltic States is included.

Based on the historical data collected and the National Energy and Climate Plans submitted to the European Commission on December 2018, the **Baltic road transport sector has been modelled** and a quantitative analysis reveals that the three states have a complex pathway towards the decarbonisation of the transport sector as the transport demand and energy consumption is likely to increase by 2030. Finally, a basis for policy recommendation to the Baltic Governments is offered, these policies are oriented to the alternative fuels promotion, modal shifting, among other successful international practices within the transport sector.

Sammanfattning - Svenska

Flera policyer, åtgärder och initiativ har införts i Europa och i de baltiska länderna för göra transportsektorn fossilfri. Syftet med denna studie är att tillhandahålla en fullständig analys och bedömning av de historiska, verkliga och framtida panoramana över vägtransportsektorn i de tre baltiska staterna ur ett individuellt och regionalt perspektiv.

Studiens första avsnitt presenterar en **historisk karaktärisering av transportsektorn** i de baltiska länderna, med analys av utvecklingen av transportbehov, energiförbrukning, produktion av växthusgaser och andra viktiga resultatindikatorer som ger läsaren en bättre förståelse av transportsektorns status quo. Därefter ges en **översikt av den faktiska politiska ramen** och hur denna politik / dessa åtgärder har drivit på utvecklingen inom teknik och alternativa bränslen för att uppfylla Baltikums "EU Climate Action".

En **utvärdering av de alternativa energikällorna** som kan utnyttjas av de baltiska staterna för att göra transportsektorn fossilfri beskrivs teoretiskt i nästa avsnitt. Lösningar som: (i) elektriska fordon, (ii) vätefordon, (iii) biobränslen, (iv) autonoma fordon och (iv) "rörlighet som tjänst" beskrivs och uppskattningar av den nuvarande implementationsnivån i de baltiska staterna ingår.

Baserat på de insamlade historiska uppgifterna och de nationella energi- och klimatplanerna (National Energy and Climate Plans) som lämnades in till Europeiska kommissionen i december 2018 har den **baltiska vägtransportsektorn modellerats** och en kvantitativ analys visar att de tre staterna har en komplex väg mot att göra transportsektorn fossilfri eftersom transportbehovet och energiförbrukningen sannolikt kommer att öka fram till 2030. Slutligen ges en grund för politisk rekommendation till de baltiska regeringarna, som är riktad mot att främja alternativa bränslen och alternativa transportslag, bland andra internationellt framgångsrika metoder inom transportsektorn.

# **Transport Statistical Data and Projections in The Baltic States Chapter I: Introduction**

Historically, the transport sector has accounted for around 30% of final energy consumption (FEC) and around 25% of greenhouse gas emissions (GHG) in the European Union (EU), with more than 93% and 81% respectively, of these amounts deriving from road transport. The shift towards low-emission transport is an important objective for Europe and the Baltic States, which is promoted through the European Commission's 2020 and 2030 Energy and Climate Packages, which focus on the following challenges:

Share of renewables in the transport sector



However, the **Baltic States** are dominated by a **carbon-intensive** and **inefficient transport sector** compared to the EU average. In 2017, the sector accounted for **34% of FEC** and **23% of total GHG emissions** in the region. In recent years, **several policies and initiatives** have been introduced in Europe and the Baltic States to **improve the transport sector**. Unfortunately, these measures have been **largely ineffective** in **the Baltic States** and left the region further away from its long-term targets. The three Baltic States are among the EU's most under-performing countries when it comes to transport.

#### **Transport Statistical Data and Projections in The Baltic States** Purpose of the study

This study focuses on road transport and its **purpose** is to **provide deep insight in the Baltic transport sector**. More specifically, this study aims to:



Provide a **statistical** and a **policy overview** of the **transport sector** in the Baltic States



- Analyse and assess the transport sector through KPIs
- **Evaluate** the impact of **new technologies** and their role in the actual and future outlook



- Forecast the transport demand by 2030
- Recommend policy and regulatory measures to improve the transport sector by 2020 and 2030

Transport Statistical Data and Projections in The Baltic States Chapter II: Statistical overview

Macroeconomic overview

The **Baltic States**, Estonia, Latvia, and Lithuania, are located on the east coast of the Baltic Sea. In 2018, the three countries had a total population of 6.06 million and a combined GDP of 100.45 billion euros, which correspond to **1.2% and 0.6% of the EU's population and GDP**, respectively.

The **population** of the **Baltic States** has **decreased** from 6.8 million in 2007 to 6.1 million in 2018 (11%), with Lithuania experiencing the highest population reduction of 14%.

Despite this, in real terms **GDP increased** from 68.11 billion euros in **2007** to 100.45 billion euros in **2018**, which represents **47% growth in the period**. However, the **Baltic States** were **the worst-hit economies** in Europe during **the financial crisis**, suffering an average year-on-year GBP reduction of 14.4% in 2009.





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#### The Baltic transport sector

In 2017, the transport sector was responsible for the largest share of final energy consumption (FEC) in Lithuania (38%), and the second-largest in Estonia (30%) and Latvia (29%). The same year, road transport accounted for more than 94% of the transport share in the Baltic States, with Estonia the highest at 97% and Latvia the lowest at 94%.



In 2017, the transport sector covered 32% of the total Baltic FEC of which 95% was road transport.

The Baltic transport sector

The transport share of FEC has historically fluctuated in the Baltic States, particularly in Latvia and Lithuania. In the period 2009–2012, the transport sector stagnated, largely due to the slowdown in the three countries' economies; however, since 2012 the sector has expanded, predominantly due to developments in Lithuania, which has produced the highest share of transport energy consumption. The Estonian and Latvian transport share of FEC has remained below the EU-28 average since 2007, while the Lithuanian share was higher during the same period. Since 2010, the transport share of energy consumption has been stable in Lithuania, but has increased in Estonia.



By 2017, Lithuania was 5% above the EU-28 transport share of FEC average of which 95% was covered by road transport.

#### The Baltic transport sector

The main **fuel source** used to satisfy energy demand **in the transport sector** in the Baltic States has traditionally been **gas oil and diesel oil (diesel)**. In 2017, these fuels accounted for **74%** of total transport energy consumption, followed by petrol on 17%, with electricity claiming one of the lowest shares at 0.5%. The differences in the total amount of energy used for transport in the individual Baltic States are largely population-driven. **Lithuania**, which is home to half the region's population, accounts for nearly **half** of this consumption and Estonia around 20%.

Energy use within the transport sector decreased by an average of 3% per year between 2007 and 2012, while petrol decreased by an annual average of 10%. From 2012 to 2017, energy consumption grew by an average of 4% per year, while diesel growth was 6% per year.



#### Source: Eurostat

Others includes blended bio-petrol and kerosene-type jet fuel (excluding biofuel portion)

Historically, gas and diesel oil have been the main fuel source for the transport sector while biofuels and electricity are insignificants.

#### The Baltic transport sector

Alternative fuel consumption in the transport sector in the Baltic States varies between countries, with Estonia historically preferring electricity as an alternative fuel, and Lithuania and Latvia favouring LPG and biofuels.

**Changes in alternative consumption** and these fuels' respective shares of total transport energy consumption are shown in the following graphs. **Estonia** demonstrates an appreciable increase in alternative fuels consumption during the period, while **Latvia** experienced an increase between 2007 and 2014, but subsequently a considerable decrease. In **Lithuania** however, **biofuel and natural gas consumption remained constant** during the period, while LPG consumption varied, resulting in a net decrease in alternative fuel consumption.





Alternative fuels preferences vary between the Baltic States, electricity mainly preferred by Estonia while LPG and biofuels more popular in Lithuania and Latvia.

#### Road transport sector overview

The modal split of road transport shows that passengers cars dominate the fleet in all the Baltic States. With a share of 89% in 2017, Lithuania comes in above the EU average of 78%. Motorcycles were the third-most popular transport mode with values below the EU average of 10% in all three Baltic States, ranging from 6% in Estonia and Latvia to 3% in Lithuania. However, at an average of 10%, freight transport is almost on a par with the EU 2017 share of 11%, thanks to a strong presence in Estonia but a weaker presence in Lithuania.

When it comes to EU neighbours Poland and Finland, the size of the Baltic States' combined fleet is comparable to the Finnish fleet but smaller than the Polish fleet.



Modal split road transport in 2017



#### Road transport fleet size in 2017 (thousand units)

#### Source: <u>EC, 2019</u>

Source: <u>EC, 2019</u>

Passenger cars and freight transport account for 95% of the total road fleet in the Baltic States.

Road transport sector overview

Despite the above, at **473 passenger cars per 1,000 inhabitants, motorisation** in the Baltic States was **in line with the EU-28 average** in 2017. Fluctuations between 2007 and 2017 are mainly attributable to the **withdrawal of old passenger cars** from the vehicle fleet in **Latvia (2010)** and **Lithuania (2014)**. **Estonian motorisation**, on the other hand, posted a marked increase of **41%** between 2007 and 2017, closing above the EU average in 2017.

Even with the withdrawal of these old passenger cars, the average age of the fleet in the Baltic States exceeds the EU average. According to the *European Automobile Manufacturers Association's (ACEA) "Automobile Industry Pocket Guide 2019/2020"*, in 2017 the Baltic road transport fleet was considerably **older** than the **EU average** and slightly younger than the Polish fleet.

Nonetheless, from an air quality perspective, the Baltic States have acceptable levels of fine particulate matter, ozone and nitrogen dioxide concentration (to mention a few) and attributable premature deaths are among the lowest annual means in the EU-28, where the former is due to relatively low transport density in these countries<sup>(1)</sup>.

Passenger cars age in 2017							
Estonia 15.4 Finland 11.2							
Latvia	16.1	Poland	17.3				
Lithuania	16.9	EU-28	11.11				



\* Passenger car stock at end of year n divided by the population on 1 January of year n+1 Source: <u>Eurostat</u>

Source: ACEA, 2018

In 2017, the Baltic States had one of the oldest passenger car fleets in EU.

Road transport sector overview

As indicated in the previous slide, Latvia and Lithuania experienced a decrease in their registered road fleets in both 2010 and 2014. This situation was driven by the implementation of a new "Vehicle Registration Regulation" in Latvia (2010) and Lithuania (2014), which impacted the stock of vehicles registered in each country. The changes and impacts of the regulation are summarised below:

# Regulatory framework In accordance with the regulatory changes in Latvia<sup>(1)</sup>, a vehicle must be removed from the vehicle register in the following cases: 1. If the vehicle is permanently registered in a foreign country and this is confirmed by an equivalent foreign authority. 2. If the vehicle has not undergone a national roadworthiness test for five years and the vehicle has not been registered. In the case of Lithuania<sup>(2)</sup>, the new regulation facilitated the deregistration of end-of-life vehicles and the sale of vehicles abroad. Vehicles are automatically deregistered (without the applicant being contacted) 90 days after expiry of the mandatory roadworthiness test or compulsory third-party vehicle insurance, 90 days after they have been decommissioned, for example.

#### - 🔆 - Impacts on transport sector and this study

- In Latvia, there is no regulatory connection between deregistration and physical decommissioning of vehicles. From this perspective, is clear that the withdrawal of vehicles was a purely statistical measure in Latvia.
- While there is a **regulatory** connection between **deregistration** and **physical decommissioning** in **Lithuania**, there are no registers of decommissioned units during the regulation's implementation period. For the reasons above, this measure is also considered **statistical**.
- These types of **vehicle withdrawals** from the fleet **will impact future performance indicators** and analyses in the Baltic States, as they **reduce the fleet size**. The most affected performance indicators will be those linking sector performance and energy consumption with the total stock of vehicles, such as:
  - Passenger-km/vehicle Energy consumed (TJ)/passenger vehicle
  - Tonne-km/vehicle
- Energy consumed (TJ)/passenger vehicle
- Vehicle/person



Road transport sector overview

The graph below shows the share of the passenger cars fleet by age in 2017. The Baltic States show a majority of old cars with a range between 10 and 20 years but also with an important presence of "over 20 years" cars, which impacts the energy intensity and GHG emissions in the sector as will be evaluated in this report.

The old age of the fleet also is a result of the low number of **new registered passenger cars**, during the economic crisis the incorporation of new vehicles shrunk strongly in the Baltic States and it was until 2011 that they started to increase the registrations. In 2018, Latvia and Lithuania accounted 9 and 12 new cars registered per 1,000 inhabitants, respectively, average that are much below the EU-28 average and their neighbour Poland. Estonia, on its side, continues below the EU-28 average but is close to the Finnish average.



Passenger cars by age - 2017



<sup>\*</sup> New passenger car registered divided by the population on 1 January of year n Source:  $\underline{\text{Eurostat}}$ 

#### Source: Eurostat

The financial crisis slowed the registration of new vehicles in the late 2000s in the Baltic States, as a result of which these fleets are now the oldest in the EU.

Road transport sector overview

In **freight transport**, the situation is a bit more encouraging for the three Baltic States. In 2017, at 11.6 years, **Lithuania** had a **younger fleet** than the EU-28 and Finnish average. **Estonia**, however, had the **third-oldest (16.3 years)** freight transport fleet in Europe after Poland (second-oldest – 16.4 years) and Greece (oldest – 18.9 years).

The graph on the right shows the relationship between new freight vehicles registered and the GDP for both the Baltic States and their neighbouring countries. The **impact of the financial crisis** can be seen in the three Baltic States **during the late 2000s**; however, from **2010**, **registrations of new freight vehicles** started to **rise**. By **2018**, **Estonia** and **Lithuania** were **above** the **EU-28** average and Latvia was below.

Freight transport age in 2017								
Estonia 16.3 Finland 12.0								
Latvia	13.9	Poland	16.4					
Lithuania	11.6	EU-28	12.0					

Source: ACEA, 2018



At 11.6 years, Lithuania has the youngest freight transport fleet in the Baltic States, and Estonia the oldest at 16.3 years.



Historical and actual assessment

As shown in the previous section, the **Baltic road sector** has some **special characteristics** that position it among **under-performing** countries. To describe and categorise these in more detail, we first need to define some KPIs <sup>(1)</sup>:

Performance	Passenger car performance (passenger-km): Measures the transport of one passenger by road over one kilometre Freight transport performance (tonne-km): Measures the transport of one tonne of goods over a distance of one kilometre
ເຼົິງ Population and fleet	Passenger-km/person: Measures passenger car performance per person Tonne-km/person: Measures freight transport performance per person Passenger-km/vehicle: Measures passenger car performance per vehicle Tonne-km/vehicle: Measures freight transport performance per vehicle Vehicle/person: Measures the ratio between passengers and vehicles
Energy consumption	MJ/passenger-km: Measures the energy required to transport one passenger by road over one kilometre MJ/tonne-km: Measures the energy required to transport one tonne of goods over a distance of one kilometre



Historical and actual assessment

**Changes in passenger car performance** are considered one of the most reliable measures for analysing the transport sector across countries, as these reflect the extent to which the transport means in guestion are used. The graphs below reveal an upwards trend in Estonia, Poland and the EU-28, but a downwards trend in Lithuania and Latvia. This KPI applies a Compound Annual Growth Rate (CAGR), which represents the rate of growth of the analysed  $\widehat{\ }$ variable over the study period. 71= Estonia passenger cars performance Latvia passenger cars performance Lithuania passenger cars performance Performance 14 17 45 13 16 40 12 15 11 bp-km 도 14 역 13 4 35 4 30 10 9 12 8 CAGR = 2.5% 25 CAGR = -2.0% 11 CAGR = -0.6%Population and 10 20 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 EU-28 passenger cars performance Poland passenger cars performance Finland passenger cars performance 5000 210 70 200 65 4800 190 60 도 4600 약 dq 4400 bp-km bp-km 180 55 170 50 4200 160 45 CAGR = 0.4% CAGR = 0.6%CAGR = 2.2% 150 4000 40 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017

Estonia is the only Baltic country to have increased its passenger car performance by more than the EU-28 average.

Historical and actual assessment

In terms of changes in freight transport performance, we have considered the haulage performed by all vehicles within the territory of the study countries. This is important since the Baltic States have a high share of international road freight transport and this affects many of the KPIs presented, more details are on the next slide. The KPI provides a measure of the "popularity" of the freight transport in each country. The graphs below show that road freight transport is increasing in Baltic States and the other study countries.



Lithuania and Latvia have returned considerable growth in freight transport performance in recent years.

Insight: International transport

As shown in the previous slide, the Baltic States have a **high share of international road freight transport** due to the fact the region forms a corridor between Central and Northern Europe. There are a number of characteristics to consider here:



Historical and actual assessment

The **performance of passenger cars** in the Baltic States has historically varied. While **Estonia** was the only Baltic Stare to have **increased** its **2007 levels by 2017 (31%), Latvia** and **Lithuania** had returned **decreases** of 6% and 20%, respectively. Compared with the rest of the **EU**, the change in performance was largely **insignificant**.

In terms of changes in **freight transport performance**, **Lithuania** is the Baltic country with the most **notable growth**, improving its **2007 levels** by **31%** by **2017**. Estonia experienced an increase of 20% and Latvia a decrease of 1% during the same period. Among the region's neighbours, **Poland** almost **doubled its 2007** levels with 88% growth by 2017. However, from an **EU perspective** there was **no change** in **freight transport performance** during the study period.



Passenger cars performance change ( base year 2007)

Freight transport performance change (base year 2007)



Freight transport performance has continuously improved in recent years in the Baltic States.

Performance

Population and

Historical and actual assessment

Linking the **performance of the fleet with demographic measures** enables us to examine performance by both **passenger** and **vehicle**. From this perspective, **Lithuania** and **Latvia** appear to be **over-performing** in terms of the passenger car performance of the **vehicle stock**.

The relationship between performance and the number of goods vehicles for **freight transport** clearly shows this sector's importance in individual Baltic States. In 2017, **Lithuania** had the **highest tonne-km** per vehicle at **66,671**, which represents an increase of 68% compared to 2007. **Latvia** closely follows with **60,582 tonne-km/vehicle** for the same year but with a **bearish trend since 2013**. **Estonia is the Baltic outlier** with **half** of the **EU-28 average** in 2017 **(25,371 tonne-km/vehicle)**.



Latvia and Lithuania show a higher passenger and freight transport performance per vehicle.



Historical and actual assessment

The previous KPI can also be translated into the ratios **passenger cars per inhabitant** and **volume of freight transport relative to GDP (in MM€)**. Here, **Estonia** has increased its **passenger car density**, moving from the lowest to **highest density** in the Baltics between 2007 and 2017. **By 2017**, as a result of **passenger car withdrawals**, **Latvia** and **Lithuania** had the **lowest density** within the comparison landscape.

Performance

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Population and fleet

However, the **ratio** between **freight transport vehicles and GDP** shows that **Lithuania** and **Latvia –** the countries with **younger fleets –** are **on a par with** the **EU-28 average** and **Finland**, where the improvement is partly attributable to old vehicle withdrawals.

Change in passenger car stock per 1,000 inhabitants					Change in volume of freight transport relative to GDP (in MM€)								
Year	Estonia	Latvia	Lithuania	EU-28	Finland	Poland	Year	Estonia	Latvia	Lithuania	EU-28	Finland	Poland
2007	390.02	409.66	488.59	463.62	487.09	382.65	2007	4.90	5.72	5.08	2.53	2.01	4.30
2008	412.29	425.60	520.16	470.48	509.48	421.86	2008	5.01	5.32	4.59	2.55	2.17	4.39
2009	408.54	418.11	532.46	473.17	521.31	432.53	2009	5.71	6.41	5.43	2.84	2.51	5.70
2010	414.54	300.24	538.47	480.27	537.70	453.41	2010	5.46	4.02	4.79	2.74	2.59	5.35
2011	431.69	295.15	561.26	486.11	554.15	476.19	2011	5.01	3.59	4.38	2.69	2.61	5.53
2012	454.34	302.36	583.76	488.85	566.07	492.44	2012	4.88	3.45	4.17	2.64	2.68	5.67
2013	476.07	313.57	608.69	491.84	576.30	509.41	2013	4.84	3.50	4.09	2.63	2.71	5.87
2014	496.27	328.66	409.61	494.51	586.09	526.17	2014	4.79	3.52	2.73	2.57	2.75	5.85
2015	514.58	341.90	425.86	500.93	595.35	545.26	2015	4.90	3.52	2.76	2.48	2.75	5.88
2016	534.29	337.32	449.61	508.62	609.77	570.90	2016	4.99	3.35	2.81	2.51	2.72	6.21
2017	551.75	353.83	476.49	516.68	621.99	592.61	2017	4.83	3.25	2.73	2.49	2.67	5.90

By 2017, Estonia had the highest passenger car density in the Baltics, and was on a par with the EU-28 average. Lithuania and Latvia have increased their share of freight transport vehicles per GDP as a result of withdrawals in respectively 2010 and 2014.

Historical and actual assessment

The energy consumption of passenger cars in the Baltic States can be misleading due to the fact that the MJ/passenger-km indicator does not reflect the amount of energy required to facilitate the total performance (bp-km) in each country. However, the table on the right shows the average energy consumed (TJ) per each passenger car. This KPI clearly demonstrates that energy consumption per vehicle is increasing in Latvia and Lithuania - prior to the withdrawal of old cars the countries appear to be performing well in terms of energy consumed per passenger car; however, the withdrawals were implemented to remove inoperative and inefficient vehicles - while energy consumption per vehicle in Estonia is falling sharply.



#### Energy consumed (TJ) per passenger car

Year	Estonia	Latvia	Lithuania	Poland	Finland
2007	36.19	30.84	28.32	22.11	65.45
2008	33.25	28.66	26.64	21.56	60.61
2009	32.68	26.81	21.40	21.43	57.20
2010	31.57	37.32	22.48	22.53	57.44
2011	30.51	34.72	20.95	21.54	55.44
2012	29.87	34.01	21.40	20.30	52.92
2013	28.55	32.47	21.39	18.81	52.11
2014	28.34	33.35	33.48	18.28	49.82
2015	28.72	34.17	33.97	18.75	49.07
2016	28.56	35.37	34.92	19.75	48.78
2017	29.09	35.64	34.91	21.16	47.45

#### The black line represents the years of old cars withdrawal

Latvia and Lithuania have higher energy consumption per passenger car, but lower energy consumption than Finland.

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Energy

Historical and actual assessment

**Freight transport energy efficiency** (MJ/tonne-km) **reflects** the **age of the fleet**. As shown in in the graph below, the **Lithuanian fleet** is the **most efficient** performer requiring just **2.5MJ/tonne-km**, while the **Estonian** fleet is the **least efficient** with **3.5** 

However, the energy intensity per vehicle shows a different picture. **Latvian** and **Lithuanian** vehicles have **increased their consumption** during the period, partly due to the **increase in the performance** of their fleets and the **withdrawal of old vehicles** in 2010 and 2014, respectively.



#### Energy consumed (TJ) per freight transport vehicle \*

Year	Estonia	Latvia	Lithuania	Poland	
2007	151.23	159.71	160.03	104.23	
2008	138.02	145.54	148.57	102.04	
2009	117.07	128.98	137.63	103.86	
2010	134.45	253.15	165.63	100.58	
2011	138.69	209.87	173.93	98.28	
2012	134.16	182.65	169.85	89.93	
2013	121.14	188.37 144.90		79.86	
2014	113.96	189.06	210.55	78.12	
2015	104.83	196.89	207.98	79.01	
2016	98.76	199.56	181.60	88.17	
2017	93.40	206.09	167.70	105.33	

#### The black line represents the years of old cars withdrawal

Latvia and Lithuania have increased the energy consumption of their fleets due to an improvement in performance and the withdrawal of old vehicles.

#### **GHG** emissions

The transformation of the transport sector, which accounts for one third of FEC in the region, represents not only a major **energy challenge**, but also an **environmental challenge** in the **Baltic States**. In 2017, **transport greenhouse gas (GHG) emissions were the second-largest source of emissions – after power and heat –** representing **23% of total emissions** in the **Baltic States** and **25%** in the **EU-28**. Furthermore, **road transport** is of more **relevance** in the **Baltic States** since it accounts for **88%** of these emissions, compared with **81%** in the **EU-28**.



The transport sector is the second-largest GHG emissions producer in the Baltic States, accounting for 23% of total emissions.

As expected, **passenger cars** are the road transport mode that produces the highest GHG emissions, accounting for **60%** of **total EU-28 road emissions in 2017** and the **same share** in the **Baltic States**. The second-largest GHG emissions emitters are **"heavy duty trucks"**, which as shown in the previous sections, represent a very important road transport mode. In **2017**, these accounted for **32%** of total **Baltic road transport emissions**, compared to **26% in the EU-28**.



In 2017, passenger cars and freight transport accounted for 92% of total GHG emissions in the Baltic States.

As illustrated by the performance KPIs, the past decade has seen a rapid increase in demand for passenger and goods transport, and the road transport sector depends – almost exclusively – on fossil fuels. From a European perspective, by 2017 the levels of road transport GHG emissions have nearly returned to their 2007 levels, which represents a decrease of just 5%. Emission changes in the three Baltic States were close to the EU-28 average until 2013, since when they have consistently decreased. However, since 2014 the decrease in emissions in Lithuania and Estonia has slowed down, with the result that these countries actually finished with higher levels in 2017. Latvia followed the EU-28 trend until 2017, but with stronger emission reductions throughout the period, including an exceptional y-o-y reduction in 2011, which was partly driven by a decrease in passenger car performance from 2010 to 2011 and energy consumption improvements for both passenger and freight transport. By 2017, Latvia had reduced its 2007 levels by 13%.



#### Source: UNFCCC, 2018

Until 2013, the Baltic States continuously reduced their road transport GHG emissions. Subsequently, the rate of decrease slowed and even increased in Lithuania and Estonia in 2017

The **Baltic States** are also **dominated** by a **carbon-intensive fleet**, which means that **each vehicle**, either passenger or freight, **produces higher GHG emissions** than the EU average, a situation that has accelerated throughout the study period. The graph below left shows that the **Estonian passenger vehicle fleet** had an **emission ratio close** to the **EU-28 average. Latvia** and **Lithuania** were actually **below** the **EU-28 average before** their old car **withdrawals**, after which the ratio increased drastically.

The graph on the right shows the **emissions ratio for freight transport vehicles**. Here, the behaviour is similar to the passenger car fleet, with **Estonia reducing** GHG emissions per vehicle by **38% between 2007 and 2017** and **Lithuania** and **Latvia** increasing their shares by **60%** and **30%**, respectively, during the same period.



Estonia was the only Baltic country to follow EU-28 emission ratio changes between 2007 and 2017 for both passenger and freight transport vehicles.

#### **Transport Statistical Data and Projections in The Baltic States** Summary of findings

The transport sector is responsible for almost a third of final energy consumption and a quarter of total greenhouse gas emissions in the Baltic States. Based on the data collected and earlier analyses, the summary of the key findings are presented below:

	E	volution of K	2017 value			
КРІ						
	Estonia	Latvia	Lithuania	Estonia	Latvia	Lithuania
Motorisation (Number of passenger cars per 1000 inhabitants)	<b></b>	-	+	550	354	476
Passenger cars performance (bp-km)	1	-	+	13.1	15.0	31.4
Freight transport performance (bt-km)	—		<b></b>	2.9	5.3	7.7
Passenger-km/vehicle	+	<b></b>		18 020.7	21 707.3	23 110.5
Tonne-km/vehicle	+		<b></b>	25 370.7	60 582.2	66 671.3
Freight transport vehicles stock evolution per million euros GDP	-	+	+	4.8	3.3	2.7
MJ/passenger-km	<b>↓</b>	+	<b>•</b>	1.6	1.6	1.5
MJ/tonne-km			-	3.7	3.4	2.5
TJ per passenger car (TJ/vehicle)			<b>•</b>	29.09	35.64	34.91
TJ per freight transport vehicle (TJ/vehicle)	, i i i i i i i i i i i i i i i i i i i		<b></b>	93.4	206.09	167.7
Total road transport emissions (ktCO2 eq)	<b>•</b>			2 345.2	3 134.4	5 569.8
GHG emissions per passenger vehicle (tCO2 eq/vehicle)	•	•	<b></b>	2.1	2.6	2.4
GHG emissions per freight transport vehicle (tCO2 eq/vehicle)	le l	<b></b>	<b></b>	6.9	15.5	19.8

🕇 Increase 🛛 🖊 Decrease 🛛 💻 No changes

**Transport Statistical Data and Projections in The Baltic States Chapter III: Current policy overview** 

Current Policy Overview

As shown in the previous chapter, the **transport sector** is responsible for around a **third of the Baltic region's final energy consumption** and consequently **greenhouse gas emissions**. Appropriately addressing this issue will be the key to **decarbonising** the Baltic States.

Under the **second commitment period of the Kyoto Protocol (2013–2020)**, the **European Union** (together with Iceland) **pledged** to **reduce total GHG emissions by 20%** compared to 1990 levels. In order to facilitate this, the **EU** has established **targets** for all countries **to reduce their greenhouse gas emissions** and **to gradually raise the share of renewables in their energy consumption** in the period leading up to 2050. These targets are established in the following packages:

- 2020 climate and energy package
- 2030 climate and energy package

The national emissions reduction targets include sectors that are not covered by the European Emission Trading System (EU ETS) such as:



The **share of renewable in energy consumption targets** mainly refers to the following areas:



E Transport


#### 2020 and 2030 targets

#### 2020 targets

**The Renewable Energy Directive (Directive 2009/28/EC)** commits all EU member states to sourcing 20% of final energy consumption from renewable sources by 2020. The states are also required to have an at least **10%** share of renewable energy in the transport sector by 2020.

	Country	RES share in FEC	RES share in transport
i I	EU	20%	10%
1	Estonia	25%	10%
1	Latvia	40%	10%
i i	Lithuania	23%	10%

For Greenhouse Gas emissions, the **Effort-Sharing Regulation** establishes binding targets for member states for the period 2013–2020, and sets national emissions targets for 2020, expressed as percentage changes from 2005 levels.

	Country	GHG emissions limit in 2020 compared to 2005 levels	
	EU	10% higher	
· · · · · · · · · · · · · · · · · · ·	Estonia	11% higher	
	Latvia	17% higher	
	Lithuania	15% higher	
	``		

#### 2030 targets

All EU member states are obliged to adopt an integrated **National Energy and Climate Plans (NECP)** for the period 2021–2030, which has to be submitted to the European Commission by the end of 2019. In the draft NECPs, the Baltic States have proposed the following targets for 2030:

Country	RES share in FEC	RES share in transport
EU	32%	-
Estonia	42%	14%
Latvia	45%	14%
Lithuania	45%	15%

In addition, the **Effort-Sharing Regulation** for the period 2021–2030 sets the following GHG emission reduction targets:

Country	GHG emissions limit in 2030 compared to 2005 levels
EU	30% lower
Estonia	13% lower
Latvia	6% lower
Lithuania	9% lower
	,

#### Actual target status

In general terms, the **Baltic States** are **performing well** when it comes to the share of renewable energy in final energy consumption. **By 2017,** the **three countries** had **surpassed the 2020 target** with an average **of 31.4%, compared to a joint target of 29.3%**.



However, the picture in the **transport sector** changes dramatically. **In 2017**, the **EU-28 RES share** in the transport sector was **7.4%**, while the **Baltic States** lagged far behind with an **average** of **2.21%**. The share of energy from renewable sources in transport was **4.3% in Lithuania**, **2.5% in Latvia** and **0.41%** in the worst performing EU country **Estonia**.



While the Baltic States have achieved their share of renewables in FEC since 2017, they are still a long way off the 10% target for transport.

### **Transport Statistical Data and Projections in The Baltic States** Actual target status

The pathway of the **Effort-Sharing Regulation**, the European Commission's latest compliance report <sup>(1)</sup>, shows the following **preliminary results** for the **Baltic States**. Since 2018, **Latvia** and **Lithuania** have **surpassed their 2020 targets**, as the countries' GHG emissions have increased less than expected; however, in 2018, **Estonia** was **7% above** the **2020 target** (producing more GHG emissions than the permitted increase. Nonetheless, it will be able to achieve the target with the existing measures (WEM) according to the European Commission's projections.

For 2030, the challenge for the three countries is complicated, since they are changing from a "limit-to-increase" target (2020 target) to a "minimum-to-decrease" target (2030 target), which puts them even further behind their targets. Lithuania and Estonia's targets have changed by 24pp and Latvia's by 23pp, respectively. The European Commission has forecast the 2030 emissions for all the EU member states with additional measures (WAM) and even under that scenario Estonia and Lithuania miss the 2030 target and Latvia only just gets there.



The 2020 target for the Baltic States is expected to be achieved. However, the 2030 target, even with additional measures, will not be reached by Estonia and Lithuania



Initiatives and incentives on transport sector

To comply with the above-mentioned targets, the Baltic States need to implement measures to promote the use of renewable energy and GHG emission reductions in all sectors, including in transport. Since 2005, each of the three countries has adopted a long-term development strategy for their transport systems, prioritising the following initiatives in the **short and medium term**:



Modernisation and development of transport infrastructure to ensure quality



Adoption and enforcement of environmental standards and safety regulations in the EU

Ē Coordination of the development of all transport modes, prioritising environmentally friendly options



Improving the consumption of alternative fuels and reducing environmental pollution

The **long-term objectives** of these strategies for sustainable transport are:



Increasing transportation energy efficiency

Increasing traffic safety

Initiatives and incentives on transport sector

Some of the **implemented** and **ongoing initiatives** in the **Baltic States** are summarised in the table below:

Implemented and ongoing initiatives	Estonia	Latvia	Lithuania
Free public transport for permanent residents	x		
Expansion and deployment of electric vehicle infrastructure	x	х	X
Renovation of existing and construction of new roads	x	х	X
Subsidies to promote vehicle upgrades (newer and cleaner – less than 130 g $CO_2$ )			Х
EVs exempt from vehicle tax		х	
Free initial registration for EVs		х	
Free public charging stations for EVs for the first 5 years of the vehicle's life *			Х
Allow low-emission vehicles to use public transport lanes		Х	Х
Free parking for EVs in some municipalities		Х	Х
Subsidies to promote biofuel production	Х		Х
Quotas of biofuel for petrol and diesel		Х	Х
Exemption from the environmental pollution tax for biofuel-based vehicles (some exceptions may apply)			Х
Excise tax reduction for vehicles using and/or companies processing, storing, receiving or delivering biofuel		х	Х
* Applicable to the public charging stations owned by Lithuanian Road Administration under the Ministry of Transport and Communications	1	1	

Initiatives and incentives on transport sector

In terms of **EV infrastructure**, the **Baltic States** come in near the **bottom of the EU-28 in 2019**. Until 2012, there were no charging stations in the countries; however, **Lithuania** and **Latvia** have done **more** to introduce EV infrastructure in recent years. In contrast, installation of EV charging stations has virtually stagnated in Estonia **since 2016**.







#### Taxes on transport sector

The Baltic States do not impose extra taxes on transport modes that generate more pollution. However, the current level of taxes in the three countries is relatively high compared with neighbouring countries and the EU-28 average. As shown in the graph below, in 2017 the three countries had higher passenger car transport fuel taxes than the EU-28 average, but taxes on ownership and use of motor vehicles were lower, which could explain why exemption from these taxes does not incentivise the purchase of alternatively powered vehicles. Transport sector taxes

The table on the right summarises the current levels of taxes in each Baltic country and neighbouring countries<sup>(1)</sup>. In terms of new acquisitions, Estonia and Latvia impose fixed registration taxes while Lithuania differentiates taxes depending on the vehicle type. With regard to ownership, Estonia and Lithuania do not impose ownership taxes for passenger cars and Latvia considers certain vehicle characteristics. The parameters considered in the Baltic States for freight transport are aligned with the parameters in neighbouring countries. Finally, excise duties on fuels -in EUR/1,000 litres - clearly show Estonia to be the Baltic country with the highest relative taxation on fuels.



Taxes on acquisition					
Country	VAT	Registration Tax			
Estonia	20%	Registration label (62€) + registration card (130€)			
Latvia	21%	Registration costs (43.93) + national resources tax (55€)			
Lithuania	21%	Based on vehicle type			
Finland	24%	Based on retail value and CO2 emissions (min 2.7% max 50%)			
Poland	23%	Based on cylinder capacity (up to 18.6% of the vehicle's value)			
		Taxes on ownership			
Country	Passenger cars	Freight transport vehicles			
Estonia	None	Weight, number of axles and suspension type			
Latvia	GVW*, engine capacity (cc) and power (kW)	Weight, number of axles and suspension type			
Lithuania	CO2 emissions (starting on July 2020)	Weight, number of axles and suspension type			
Finland	CO2 emissions, weight and fuel type	Weight and number of axles			
Poland	None	Weight and number of axles			
	Excise	e duties on fuels in €/1000 litres			
Country	Unleaded petrol	Diesel			
Estonia	563	493			
Latvia	476	372			
Lithuania**	434	347			
Finland	703	530			
Poland	391	343			

\*\* Excise duties are not applied to natural gas that is used in transport sector

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Other measures on transport sector



#### Passenger transport

The second phase of the **Joint Initiative for Hydrogen Vehicles across Europe** will deploy **10 fuel-cell buses** in **Riga**. The construction of hydrogen refuelling, production and storage facilities will be developed with European Investment Bank funds.

**ELMO** (Estonian Electromobility Programme) is a **cooperation programme** between **Mitsubishi Corporation** and the **Estonian Government** to **accelerate** the **introduction** of **EVs** in Estonia. This programme supported the purchase of 657 EVs and rechargeable plug hybrids

**Energy operators** and **universities** in the Baltic States have developed a new generation of city bus, called the **"Dancer Bus"**. This is an **urban electric transport system**, consisting of electric buses, charging stations, service infrastructure and software.

#### Trolleybuses

**Solaris** signed a cooperation agreement with Latvian capital city operator **Rigas Satiksme** in 2016 to deliver **10 Trollino** (18.75 metre) trolleybuses equipped with **hydrogen fuel cell** range extenders in 2018.

In 2019, **Eesti Energia** and **Tallinna Linnatranspordi AS signed** a cooperation agreement to develop new transport solutions. During the pilot project, Eesti Energia will develop a **smart charging solution** capable of adapting charging according to electricity prices and loads.

At the end of 2017, **Solaris Bus & Coach** signed a contract to deliver **41 trolleybuses** to the Vilnius bus operator. These buses are expected to provide a low-noise and eco-friendly transport solution by March 2020 at the latest.

#### **R&D Projects and Pilots**

The country **implemented a project** *"Innovative technologies of hydrogen and biofuel production, storage, quality control, quality provision, and use in Latvia"* which has **laid** the **foundations** for the **initiative**.

Since August 2019, **Sohjoa Baltic consortium** has started the first **automated driverless electric minibus pilot** in **Tallin**. This initiative promotes autonomous electric driving as part of the public transport network.

In September **2018**, **Scania** CV AB and partners launched a **field-test project** in Lithuania to examine alternative fuels for a **city bus**. It was **powered** by **hydrogen** enriched with **natural gas** ( $H_2NG$ ), later in 2018 the project team planned to **test** a **truck** powered by similar fuels. Transport Statistical Data and Projections in The Baltic States Chapter IV: Innovations for decarbonising the transport sector

Innovations for decarbonising the transport sector

Various strategies have been introduced globally to decarbonise transport. This chapter focuses on **new vehicle and fuel technologies** as well as other solutions that could help reduce emissions such as Mobility as a Service (MaaS) and autonomous vehicles (AVs). In the first part of this chapter we consider the current status of these innovations in terms of global development. We then examine the application of these strategies in the Baltic States. Finally we present a qualitative comparison to consider the main differences in the various technologies and how they can be applied as complementary solutions to achieve the decarbonisation objectives.

The main innovations for decarbonising the transport sector evaluated are shown below:



These innovations have been categorised into two groups:

- 1. Solutions that aim to **reduce emissions per km** by displacing traditional fuels such as petrol or diesel from the vehicle fleet.
- 2. Solutions that aim to reduce emissions by passenger either by optimising journeys and/or reducing the total number of km travelled in a given population.

The analysis of both groups is detailed in the following.

Vehicle electrification



Reducing emissions from motor vehicle traffic requires crucial advances in new technologies and a transition to fossil-free energy sources. Electric vehicles (EVs) represent an important option for achieving the ambitious climate and environmental goals. Depending on the degree of electric propulsion, several types of EVs can be considered, such as:

- Battery-electric vehicles (BEVs): these types of vehicles are fully electric they have one (or more) electric engines and no petrol engine. The electricity required to power the engine is stored in rechargeable batteries, which are currently in the range 30–90 kWh for Light Duty Vehicles (LDVs), providing autonomies up to 400 km.
- **Plug-in hybrid electric vehicles (PHEVs):** unlike BEVs, PHEVs are not fully-electric vehicles, they have a petrol engine, which in most cases is responsible for propelling the vehicle, while the electric engine acts as an auxiliary engine, providing extra power when needed or enabling the vehicle to run on zero emissions for a limited amount of km.
- Fuel-cell electric vehicles (FCEVs): these types of vehicles are powered by the electricity generated by a fuel cell powered by hydrogen (evaluation of FCEVs is included as a specific section due to its potential).

Although BEVs and PHEVs could make a significant contribution to decarbonising the transport sector, their share of the LDV fleet remains low because of their perceived disadvantages compared with traditional vehicles.



Vehicle electrification



Vehicle electrification



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- 1. European Environment Agency: Electric vehicles from life cycle and circular economy perspectives, 2018
- 2. IVL Swedish Environmental Research Institute, Swedish Energy Agency: Lithium-Ion vehicle battery production, 2019

3. Figure calculated considering: lifetime = 180.000 km; battery capacity = 50 kWh



Vehicle electrification

From the previous graph it can be concluded that BEVs and PHEVs can allow emissions savings of up to 50% and 10%, respectively, but never completely eliminate emissions. Such emissions mainly derive from the source of the electricity employed to charge the vehicles' batteries, which varies in line with the electricity generation mix in each country. This mix can vary considerably, as shown below:







Electric Road Systems

> Hydrogen vehicles

> > **Biofuels**

**Electric road systems (ERS)** allow dynamic power transfer between a vehicle and the road infrastructure while the vehicle is in motion. ERS have emerged as a potential solution for electrifying heavy-duty trucks, which would require large batteries to provide sufficient autonomy, thereby reducing the load space and considerably increasing the trucks' weight and price.

ERS can be categorised into the following three groups:



Regardless of the technology employed, the main benefits and challenges associated with the deployment of ERS infrastructure are:

Benefits	Challenges
<ul> <li>Facilitates the electrification of freight transport</li> <li>Enables the reduction of EV battery size (and costs)</li> <li>Supports decarbonisation of the transport sector</li> <li>Suitable for all types of vehicle</li> </ul>	<ul> <li>Large CAPEX and OPEX</li> <li>Cooperation between the different stakeholders involved (vehicles manufacturers, public sector and road developers)</li> <li>Relatively immature technology – high uncertainty regarding installation and operation procedures and costs</li> <li>Impact on road infrastructure and driver safety</li> <li>Required regulation</li> </ul>



### **Transport Statistical Data and Projections in The Baltic States** Electric road systems

In addition to the general benefits and challenges associated with ERS, each of the existing technologies has important differences to consider<sup>(1)</sup>: **Benefits** Challenges Vehicle electrification No visual impact Suitable for all types of vehicle Lower power transmission rates (up to 300 kW) and Inductive (wireless) · No road infrastructure modification and no impact on lower efficiency (60-95%) <del>ر</del>ی هرچا traffic Most mature solution **Electric Road** • High level of power transmission (up to 500 kW, Systems Conductive efficiency 80-97%) • High visual impact (catenary/overhead) • Widely used in trams, trolleybuses,... Not appropriate for LDVs Can be installed at the roadside – no impact on road infrastructure • High level of power transmission (up to 450 kW, efficiency 80-97%) Medium visual impact Hydrogen Conductive (in-road B Suitable for all types of 4-wheel vehicles Impact on pavements vehicles rail) Extensive experience in this type of system (trams, Road user safety (mainly cyclists/motorcyclists) trolleybuses etc.) that can be leveraged

Furthermore, in terms of the CO<sub>2</sub> emissions that ERS could help to cut, the scenario is the same as for BEVs and PHEVs: their emissions would be directly related to the emissions intensity of the electricity generation mix in each country – and therefore also dependent on the penetration of RES to achieve a real zero-emissions transport sector.

**Biofuels** 

### **Transport Statistical Data and Projections in The Baltic States** Electric road systems

Vehicle electr Œ Elect Sys Hyd vel Bio

Finally, interest in ERS as a viable alternative for electrifying freight transport, as well as for providing extra autonomy for light duty vehicles (LDVs) and therefore unlocking the use of EVs for intercity routes, has resulted in the development of numerous pilot projects across the world<sup>(1)</sup>, such as:

		Name	<b>Organisations &amp; Country</b>	Cost [€/lkm]	Type of vehicle
		OLEV	Dongwon Inc./KAIST (South Korea)	500.000	Buses/LDV/LCV
	Inductive (wireless)	PRIMOVE	Bombardier/Scania (Germany/Sweden)	3.25M – 6.15M	Buses/LDV/LCV
ľ		WPT	Oak Ridge National Laboratories/OEM's (USA)	1.3M	LDV
	Conductive (catenary/overhead)	e-Highway	Siemens/OEMs (Sweden/Germany)	1M-2M	HDV
		Elways	eRoadArlanda/Elways AB (Sweden)	390k-1M	Buses/LDV/LCV/HDV
	Conductive (in-road rail)	Slide-In/APS	Alstom/Volvo (Sweden)	1M	Buses/LDV/LCV/HDV
		ElonRoad	Elon Road Inc./Lund university (Sweden)	600k-1.5M	Buses/LDV/LCV/HDV

### **Transport Statistical Data and Projections in The Baltic States** Hydrogen vehicles

--> Electricity --> Hydrogen

Vehicle electrification Ľ-Electric Road Systems Hydrogen vehicles

Hydrogen is becoming one of the main players in the transformation currently underway in the energy sector. Hydrogen can be produced from renewable energy sources such as wind or solar power. In addition, it can be easily stored on a large scale, and subsequently used in other sectors (sector coupling) that have traditionally mainly depended on fossil fuels, namely transport and heating. The figure below illustrates the future H<sub>2</sub> generation and utilisation scheme: Sector coupling - Hydrogen Other H2 sources (industrial by-products, imported H<sub>2</sub>.... Transport <sup>(1)</sup> 麣 Gas network 陋 Industry Electrolyzei ඐ (nn) Hydrogen Fuel Residential & Commercia storage cell Re-electrification

Currently, hydrogen is mainly produced by steam reforming of natural gas, although in the future this process is expected to be gradually displaced by electrolysis (using electricity from renewable sources, such as wind or solar). Hydrogen produced from zero-emission sources could then be used in electric vehicles by producing electricity through a fuel cell, a device that is fuelled by hydrogen and only generates water and oxygen as a by-product. Consequently, Fuel-cell Electric Vehicles' (FCEVs) WTW emissions could be considered as  $0 \text{ gCO}_2 \text{ eg/km}$ .

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**Biofuels** 

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1. Hydrogen for transport sector is more appropriate for aviation, trains, shipping and heavy-duty vehicles than electricity. LDVs and LCVs can be fuelled either by hydrogen or electricity.



### **Transport Statistical Data and Projections in The Baltic States** Hydrogen vehicles



The main differences amongst BEV and FCEV are:

Battery Electric Vehicles (BEVs)	Fuel Cell Electric Vehicles (FCEVs)
<ul> <li>Electricity can be easily produced and stored.</li> <li>Higher efficiency – lower losses in charging-discharging cycles.</li> <li>Charging infrastructure can be deployed in a wide variety of places (homes, pavements, car parks etc.)</li> <li>Lower cost than FCEVs</li> <li>Technologies such as smart-charging and Vehicle-to-Grid (V2G) could support power system operation, while generating economic benefits for owners.</li> </ul>	<ul> <li>Refuelling time and autonomy are similar to for ICEVs.</li> <li>Easier deployment of refueling infrastructure: traditional petrol stations could be adapted.</li> <li>FCs can be used in any type of vehicle – can be scaled to provide higher power/ranges.</li> <li>Less reliance on batteries: small batteries (e.g. the Toyota Mirai has a 1.6 kWh battery) can be included to increase efficiency but are not the main source of energy.</li> </ul>
<ul> <li>Autonomy constraint due to the capacity of the battery – typical values are still about 300-400 km.</li> <li>Full charging requires more time than ICEVs, even with ultrafast chargers.</li> <li>Charging infrastructure may have a significant impact on the grid.</li> </ul>	<ul> <li>Lower efficiency due to losses in hydrogen generation and re- electrification in the fuel cell: round trip efficiency ca. 30% vs 70-90% in BEVs<sup>(1)</sup>.</li> <li>Higher costs.</li> <li>Hydrogen has to be stored inside the vehicle at high pressure/low temperature.</li> <li>Current H<sub>2</sub> production is mainly based on steam reforming of natural gas.</li> </ul>

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**Biofuels** 



Hydrogen vehicles



$\mathcal{A}_{2}^{H}$ H <sub>2</sub> costs	Renewable $H_2$ (produced from renewable energy) is expensive to produce. Traditionally, $H_2$ has been produced mainly for industrial activities from sources such as natural gas or biomass, generating $CO_2$ as a by-product. However, producing $H_2$ without emissions requires electrolysers, which drive up production costs.
미어 Charging 네 infrastructure	In a similar way to the challenges for EV charging infrastructure, an extensive network of fuel stations capable of providing $H_2$ would need to be deployed in order to ensure high rates of FCEV penetration. Currently, there is only one $H_2$ fuel station in the Baltic States (in Latvia) <sup>(2)</sup> .
Costs	Acquisition costs for FCEVs are still significantly higher than comparably sized ICEVs. This, combined with a lack of fuel stations adapted to provide H <sub>2</sub> , makes buying an FCEV a less attractive option than a traditional vehicle or BEV.



Biofuels are considered a potential replacement for traditional fossil fuels. There are four main types of biofuels, depending on the sources and process used to extract them:

- **Biodiesel** is extracted from vegetable/animal oils and fats through transesterification.
- Biogas is sourced from organic/animal waste and sewage via digestion.
- Ethanol is sourced from sugar-containing crops and transformed via fermentation
- Synthetic fuels are obtained from cellulosic materials and transformed via gasification processes.

Currently, biofuel production is concentrated in the US and Brazil and is mainly used for light duty vehicles. However, consumption by freight transport, aviation and shipping could potentially grow significantly:







- In addition to introducing alternative fuels, Lithuania and Latvia also produce biofuels. However, this production accounts for just 1% of total EU production.
  Biodiesel: Renewable fuel with similar properties to those of petroleum diesel, for use in diesel vehicles
- Biogasoline: Renewable equivalent to petroleum. In the EU, nearly 100% of biogasoline is bioethanol, but other fuels like biomethanol can also be used.







As shown above, when evaluating alternatives for decarbonising the transport sector, both the positive and the negative impacts have to be analysed. For biofuels, impacts can be categorised into the following groups:

		Benefits	Challenges
Electric Road Systems J Hydrogen vehicles Biofuels	ာိ Environmental	Lower emissions than ICEVs	<ul> <li>Extensive use of land</li> <li>Threat to biodiversity</li> <li>Water and air pollution during production process</li> </ul>
	Economic	<ul> <li>Stimulates economic development and creation of new jobs in rural areas and developing countries</li> </ul>	Increases food prices because of food-fuel competition
	၀၀၀ ြူက္ကြာ Social	Increases social welfare in developing countries	<ul> <li>Deviates purpose of crops – threats to food security in developing countries.</li> </ul>
	Political	<ul> <li>Increases energy security and reduces dependency on fuel imports</li> </ul>	<ul> <li>Requires subsidies to be distributed among the different renewables sources – political decisions may not result in optimal outcomes</li> </ul>



Alongside the general challenges discussed above, biofuel production and utilisation entail other complications such as:



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Biofuels produced from feedstocks such as rape seed, wheat etc. have limited blending possibilities

Advanced biofuels that can be produced from different categories of waste have very limited feedstock availability in the EU

It can be difficult to effectively apply and prove the sustainability of the biofuel feedstocks produced in third countries





Lack of mature technologies for the production of the advanced biofuels

Current internal combustion engines may need modifications depending on the type of biofuel used.



The higher oxygen content of biodiesel increases NO<sub>x</sub> emissions

Further research is required into the corrosion and lubrication behaviour of materials in biofuel environments

Solutions to reduce emissions per km

We can now compare the various solutions intended to reduce the amount of  $CO_2$  emitted per km:

	Environmental impact <sup>(1)</sup>	Benefits	Challenges	Presence in the Baltic States
Vehicle Electrification		<ul> <li>Lower cost than FCEVs and less pollution than biofuel vehicles</li> </ul>	<ul> <li>Deployment of charging infrastructure</li> <li>Autonomy and charging time</li> <li>Battery recycling process is rather complex</li> </ul>	Low
「」 Electric road に説します。 systems	-40% <sup>(2)</sup>	<ul> <li>Suitable for freight transport and long- distance routes</li> </ul>	<ul><li>Cost</li><li>Impact on road infrastructure</li></ul>	Low
Hydrogen Vehicles		<ul> <li>Higher autonomy and reduced charging time compared to EVs</li> </ul>	<ul> <li>Cost</li> <li>Lack of adapted fuelled stations</li> <li>Fuel cells are relatively immature technology</li> <li>H<sub>2</sub> is currently mainly produced from natural gas</li> </ul>	Negligible
Biofuels	-35%	• Easy to implement: vehicles can be adapted to run on these types of fuel	<ul> <li>Water and air pollution during production process</li> <li>Conflict with the food market</li> </ul>	Low (blended solutions)

Given the characteristics of each solution, deciding which solution should be promoted in a particular country depends partly on the country's **specific characteristics and energy strategy** including the existing gas infrastructure to transport H<sub>2</sub>, the renewable generation share in the generation mix and expected future changes, the volume of freight transport and the willingness to increase/decrease energy dependency from other countries.

However, the fact that these **technologies are rapidly evolving** also **means** governments have to **cooperate with the private sector** in order to facilitate innovation and the diffusion of those technologies that would result in a more advantageous outcome from an economic and environmental perspective.

©ABB April 15, 2020 | Slide 62 1. Estimate reduction in emission with respect ICEV based upon the information included in this section

2. Dependent on the generation mix. A higher reduction will be achieved as share of renewable energies in the generation mix is increased.



Autonomous vehicles



Mobility as a Service While the objective of the previous group of technologies is to reduce GHG emitted per km, the technologies described in this **section** aim to **increase the efficiency of the transport sector** by **reducing the total number of km driven** either by optimising routes or by coordinating the different users to maximise the utilisation of vehicles.

The first of these technologies are **autonomous vehicles (AVs)**. In recent years, a wide range of driver-assistance systems have been developed that increase the capabilities of vehicles to respond to a wide variety of situations depending on the level of automation, which can be categorised according to the following levels:

Human driver monitors the driving environment	0	Vehicle manually controlled, but may include essential auxiliary systems to help the driver (e.g. emergency braking system)
	1	Lowest level of automation. Tasks such as accelerating/braking or steering can be performed automatically, but the driver must constantly monitor the environment.
	2	Vehicle can control both steering and acceleration/deceleration (e.g. simultaneous lane centering and adaptativ cruise control)
	3	The main difference compared to the previous level is that vehicles can detect and evaluate the environment thus allowing autonomous driving when certain conditions are met.
Automate driving system monitors the driving environment	4	This level includes previous features plus the capability to respond automatically to most situations, but sti could require driver intervention.
	5	This level comprises vehicles that do not require any human intervention – eliminating the need for steerin wheels and acceleration/brake pedals.



Autonomous vehicles



### **Transport Statistical Data and Projections in The Baltic States** Mobility as a Service



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Mobility as a

Service

The **Mobility as a Service (MaaS)** model is widely implemented to various degrees across Europe as an alternative to the traditional private car ownership model. Integration of different mobility services into a single offering available to users via a subscription-based application is the most common practice. Urbanisation, a sharing economy and digitalisation have influenced the transport system to create a model capable of appealing to demographic groups interested in sustainability and the service rather than ownership.

As for AVs, MaaS can be categorised as follows:



#### Source: Sochor et al. (2017)

In a similar way to AVs, MaaS will contribute to decarbonisation by increasing the efficiency of the transport sector, mainly in cities by optimising traffic flow and using different transport means. MaaS offers many opportunities for consumers and governments, such as:

- Improved traffic management: real-time and detailed information about traffic, public transport and demand from users will be available which can be analysed to identify advanced solutions to reduce congestion and improve the transport network.
- Supporting the user in deciding which transport mean to use based on traffic conditions, origin and destination, price, ...
- Improving public transport services and thus facilitating its adoption by users.

# **Transport Statistical Data and Projections in The Baltic States Chapter V: 2030 Forecast and Scenarios**

This chapter provides a **quantitative analysis** of forecast **future transport demand** and **transport-related GHG emissions** in the Baltic States. The analysis aims to provide a better understanding of the potential direction and magnitude of these impacts, as well as the role that new transport technologies can play in decarbonising the Baltic road transport sector moving forward. Our assessment of the transport sector outlook will be developed in two stages as shown in the image below:



The modelling is based on a multivariable regression model that uses **historical and forecast data** of relevant drivers in the transport sector. In the first stage of the modelling, **transport demand** is projected based on population and gross domestic product (GDP) growth, together with a modal shift in the transport sector. Population growth is a strong driver of transport demand as more passengers require more mobility. A higher population also results in more production and consumption of goods, and therefore increased demand for freight transport.

The last stage involves the **energy consumption and GHG emissions** produced to cover the previously calculated transport demand. In this stage, we consider fleet efficiency and innovation penetration. The innovative solutions discussed in the previous chapter are considered as one driver of sector improvement; however, improvements in the traditional fleet are considered as another potential option to decrease the sector's GHG emissions.

Scenarios definition

To forecast transport demand and energy consumption, the model evaluates one trajectory based on expected population and GDP growth, while the GHG emission forecast considers three trajectories, as follow:

• Low innovation penetration scenario (*ceteris paribus*):

Evaluates the current road transport situation in each of the Baltic States assuming no innovation in future years.

• NECP trajectory (base scenario):

This scenario considers the transport trajectories established for the Baltic States in the NCEPs submitted to the European Commission in December 2018

• High innovation penetration scenario:

Under this scenario, the Baltic States **double** their NECP targets by 2030.

	Defined scenario	Scenario name		
1	Low innovation penetration	Low		
8	NECP trajectory	Base		
8	High innovation penetration	High		

Each of the previously stated scenarios have been established by defining the variables shown in the box below. Some of the variables have been defined using the same values for the three scenarios, whereas the values for technology improvement and energy consumption shares have been defined specifically for each scenario due to their significant impact on total GHG emission production.

P Modelling assumptions									
ومی  Population	GDP growth	ن <mark>ہے،</mark> Vehicle fleet	́⊂́	 Emission	Energy consumption				
			improvement	factors	shares				

The assumptions of the model inputs are detailed in the following slides.

ഭ്ലാ Between 2007 and 2018, the population of the Baltic region decreased by 11%. This trend is expected to continue. According to the European Commission long-term forecast, the region's population will decrease by around 9% compared with 2018 levels by 2030. For the years in Population between, ABB has interpolated the data. Historical and forcasted population 3 500 000 3 000 000 ·[]; \_; 2 500 000 2 000 000 \$<sup>\$\$</sup> 1 500 000 Technology 1 000 000 2008 2009 2013 2014 2016 2017 2018 2019 2020 2022 2023 2024 2025 2026 2027 2028 2029 2030 2007 2010 2011 2012 2015 2021 - - - · Latvia - forecast - Lithuania - Estonia Estonia - forecast — Latvia - - - · Lithuania - forecast Source: Eurostat Energy consumption



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Population Vehicle fleet Technology Energy consumption

Historical fleet growth behaviour for both passengers and freight transport has been analysed from a European perspective. It is common to see a pattern of aggressive fleet expansion (Period 1 below) followed by more moderate increases (Period 2). In light of this, ABB has defined the following annual rates of increase for each of the Baltic States during each period.

Based on our assumptions, Estonia will continue to experience the highest rates of increase in passenger transport during the first period, while Lithuania will generate higher growth in the second period. Freight transport will develop almost identically in all the Baltic States.

	Passenger	rs transport	Freight transport		
	Period I	Period II	Period I	Period II	
Estonia	3.3%	1.1%	3.7%	1.8%	
Latvia	2.0%	1.0%	3.1%	1.6%	
Lithuania	3.1%	1.6%	3.6%	1.8%	

Source: ABB's assumptions based on historical data



Technology improvements are the easiest way to improve energy efficiency in transport. According to ODYSSEE<sup>(1)</sup>, the Baltic States have experienced growth in energy efficiency gains in the transport sector during recent years. Such technological improvements are expected to Population continue as the fleet size increases. Historical and forecasted energy efficiency gains in transport 40 35 30 25 \$ 20 ¢Q 15 Technology 10 improvement 0 2007 2008 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2009 - Lithuania - - - Lithuania - forecast - EU Estonia Estonia - forecast Latvia - - - · Latvia - forecast Source: Historical - ODYSSEE, EC. Forecast - ABB's assumptions Energy consumption

#### ©ABB
000 000 The CO<sub>2</sub> emission factors of conventional fuels are based on the carbon content of each considered fuel, assuming 100 percent oxidation of the fuel carbon. The assumptions applied in the modelling are shown in the graph below. Population Road transport CO2 emission factors Liquefied Natural Gas **Compressed Natural Gas** ·[]; \_} Liquefied Petroleum Gases Motor Gasoline Kerosene ¢¢, Lubricants Technology Gas/Diesel Oil 53 000 63 000 58 000 68 000 73 000 78 000 kg CO2/TJ C02 Range **Emission factors** Source: IPCC, 2006 Energy consumption



Blending biofuels is one of the methods that European countries can use to meet their long-term RES transport targets. As shown in Chapter II, the Baltic States promote the use of biofuels through blending quotas, tax exemptions, subsidies among other measures. According to the Baltic States' NECPs, first and second generation biofuels are expected to follow the base trajectories shown in the table below.

First generation biofuels share in transport energy consumption in each scenario			Second generation biofuels share in tran consumption in each scenari						
		2020	2025	2030			2020	2025	203
	Low	<u>ب</u> چ		.1%		Low	☆€♀ 0.0%	₫∰₽ 0.0%	₫∰ <b>0.0</b>
Estonia	Base	<b>मि</b> । 7.0%	<b>.</b> .0%	 ۲.0%	Estonia	Base	☆養谷 3.0%	☆€♀ 3.3%	☆養命 3.5%
	High	 זןן 14.0%	 چا 14.0%			High	☆養谷 6.0%	☆養谷 6.6%	☆ 1.0
	Low	0.8%	0.8%	0.8%		Low	☆€♀ 0.0%	☆€♀ 0.0%	₫∰ 0.0
Latvia	Base	5.0%	 ັ⊊]ຶ້ן 5.0%	ີ່⊊]ຶ່ງ 5.0%	Latvia	Base	☆ 0.2%	☆養命 1.0%	☆ 3.50
	High	ទ្ធា <b>័</b> 10.0%	<b>ال</b> اق 10.0%	<b>ອງ</b> ັ້ 10.0%		High	☆ 0.4%	□ 2.0%	☆ 7.04
	Low	3.2%	<u>چ</u> اڑے 3.2%	3.2%		Low	☆養命 0.0%	☆ 0.0%	☆養命 0.09
Lithuania	Base	5.9%	6.6%	ມື່ ອີ∏ັ 6.9%	Lithuania	Base	☆ 0.0%	☆養命 1.9%	① 全部 1.89
	High	11.8%	<b>]</b> 13.2%	<b>ມ</b> ື້] 13.8%		High	☆ 0.0%	☆ 3.8%	☆ 1.69
Source: Base - NE	CPs				Source: Base - NE	CPs			

000 000 Population GDP growth ·[]; \_; ¢¢. Technology 000 2 Energy consumption shares

Electric cars will play a key role in reducing  $CO_2$  emissions and dependency on liquid fuels in individual passenger transport over the longer term. In parallel with the fuel targets, the Baltic States have proposed the introduction of electric and hybrid vehicles. In Estonia, for example, the government wishes to make development of electromobility the **main focus** as biofuels could be obsolete after 2030<sup>(1)</sup> However, until then, the Baltic States' previously demonstrated dependency on biofuels is expected to continue.

		2020	2025	2030
	Low	0.2%	0.2%	0.2%
Estonia	Base	0.5%	2.0%	<b>₫₽</b> 3.5%
	High	(ID) 1.0%	(III) 4.0%	(D) 7.0%
	Low	0.5%	0.5%	0.5%
Latvia	Base	(ID 1.6%	₫₽ 3.6%	(t) 5.5%
	High	.2%	(ID 7.2%	(ID 11.0%
	Low	0.2%	0.2%	0.2%
Lithuania	Base	0.2%	0.7%	<b>(10)</b> 3.5%
	High	0.4%	(B) 1.4%	(CD) 7.0%

Baltic **transport demand** is expected to **increase** for both **passenger and freight** transport. No special measures to reduce transport demand have been considered under the modelling. The growth rate for passenger transport is assumed to oscillate between 1% and 3% per year in the study period, with Lithuania experiencing the highest and Latvia the lowest relative rate of change. For freight transport, the increase in demand is much higher for Lithuania and Latvia at 4% and 2% growth per year, respectively.





While the total energy consumption for transport in the Baltic States increased just 2% between 2007 and 2017, the results in each country varied, from an increase of 12% in Lithuania to a decrease of 12% in Latvia.

As expected, with increasing transport demand forecast in future years, the modelling assumes that **energy consumption in the Baltic States will increase by 0.7% per year** between 2017 and 2030.

Individual growth rates are shown in the table below:

	Change from 2007 to 2030 (%)
Estonia	18%
Latvia	-10%
Lithuania	37%



Overall, the **GHG emission forecast** in the transport sector is aligned with the **national projections** specified in the NECPs of the Baltic States.

In the **"low scenario"**, where the situation of the transport sector does not perceivably improve in the next few years, GHG emissions increase considerably (compared to 2007 levels) in Estonia and Lithuania, while Latvia experiences, even under the worst-case scenario, a decrease in GHG road transport emissions.

In the **"base scenario"**, the Baltic States fulfil their RES targets with the specified trajectories in the NECPs. However, these trajectories are not translated into notable GHG emission reductions; rather, they stabilise the emission production.

In order to significantly reduce current GHG emission levels, the **"high scenario"** stresses the road transport modelling by doubling the RES targets in each of the Baltic States. Under these conditions, there is a decrease in GHG emissions in Estonia and Latvia. Lithuania is likely to continue raising emissions, in a scenario similar to the "With Additional Measures" in the NECP proposed by the Lithuanian government.





The **Baltic States** have a **difficult pathway towards** decarbonisation of the transport sector. The **Effort-Sharing Regulation** establishes binding GHG emissions targets for all the EU member states for two periods, 2013–2020 and 2021–2030. These targets consider the following sectors: transport (excluding aviation), buildings, agriculture and waste.

If the targets for the first period were only applied to road transport, Latvia would be the only Baltic country to be below the permitted GHG emissions increase with less than 11% growth compared with 2005 levels. Estonia and Lithuania would be – in the worst–case scenario – 15% and 30% above their targets respectively. For the second compliance period, none of the Baltic States would meet the reduction target.

	Change from 2005 to 2020 (%)			Change from 2005 to 2030 (%)				
	Target	Low	Base	High	Target	Low	Base	High
Estonia	11%	26%	25%	24%	-13%	36%	31%	25%
Latvia	17%	11%	10%	8%	-6%	15%	7%	0%
Lithuania	15%	45%	45%	44%	-9%	78%	70%	62%

There is still **considerable potential to reduce road transport GHG emissions** in the Baltic States. The extent to which this potential can be achieved depends on several factors, some of which are **endogenous** and some of which are **exogenous**. Endogenous factors include internal policies and regulation to promote a modal shift in both passenger and freight transport, while exogenous factors include the cost of alternative technologies and fuels that are mainly driven by macroeconomic factors, economies of scale and technology learning effects. Some of these factors will be covered in the next chapter.

In all the studied scenarios, the Baltic States increase their level of direct CO<sub>2</sub> emissions compared with the 2005 level. In order to be able to decarbonise the sector, additional measures have to be considered. Based on the modelling results, a summary of the key findings are presented below:

	E	Evolution of KPI				2030 value		
КРІ								
	Estonia	Latvia	Lithuania	Estonia	Latvia	Lithuania		
Passenger transport demand (bp-km)	1			20.8	21.9	45.3		
Freight transport demand (bt-km)	<b></b>		<b></b>	4.5	6.6	9.6		
Road transport energy consumption (PJ)	<b></b>	1	<b></b>	36.6	44.0	95.6		
GHG emissions – Low scenario (tCO2 eq)	<b></b>		<b></b>	2.7	3.2	7.0		
GHG emissions – Base scenario (tCO2 eq)	<b></b>	-	<b></b>	2.6	3.0	6.7		
GHG emissions – High scenario (tCO2 eq)		+	<b></b>	2.5	2.8	6.4		

1 Increase 🕂 Decrease 📰 No changes

Transport Statistical Data and Projections in The Baltic States Chapter VI: Policy Outlook

#### **Transport Statistical Data and Projections in The Baltic States** Policy outlook

The transport sector is in the midst of a fast-paced transformation driven by technological, political, economic and social factors, including:

- Increasing awareness of climate change;
- Disruptive technologies that will change how mobility will be managed and the relationship between the different stakeholders;
- National and international policies to reduce Greenhouse Gas emissions (GHG emissions);
- Cost reductions of batteries and other alternative fuels;

In this context, there are two main transitions taking place to facilitate this transport sector transformation.



All the policy recommendations detailed in this section will be defined to help during one or both of these transitions.

In addition, due to the importance of the modal shift and its relationship with previous transitions, those policies that will have an impact on the evolution of the modal shift are highlighted at the end of this section.

United Nations Sustainable Development Summit goals

This transformation is directly reflected in various international targets and agreements. A good example are the 17 sustainable development goals (SDGs) defined during the **United Nations (UN) Sustainable Development Summit** (New York, 2015) intended to accomplish three ambitious goals in the next 15 years: (i) End extreme poverty, (ii) Fight inequality and injustice, and (iii) Fix climate change, highlighting:



#### **Transport Statistical Data and Projections in The Baltic States** European Green Deal

In parallel with this global goal, the **European Commission** has recently published the **"European Green Deal for the European Union and its citizens"**, which resets the Commission's commitment to tackling climate- and environment-related challenges. Among other things, the deal commits member states to take the following measures with regard to the transport sector:



- Approve a strategy for **smart and sustainable mobility** by the end of 2020
- Propose initiatives to optimise the capacity of railways and waterways
- Support the **implementation of charging infrastructures and alternative energy service stations** through the launch of a specific programme
- Prepare legislative proposals that stimulate the **production and distribution of sustainable fuels and alternative energy** for different means of transport
  - Withdraw and reformulate a proposal for the Combined Transport Directive by the end of 2021
  - Review the Alternative Energy Infrastructure Directive and the regulation of the TEN-T network corridors by the end of 2021.

Propose more restrictive standards for vehicles powered by internal combustion engines by the end of 2021.

#### Transport sector transformation policy pillars

The targets set both in the SDGs and in the Green Deal provide a good example of the current direction of travel of international policies. All of these should be taken into consideration when defining future policies in the Baltic States to drive transport sector transformation in the right direction.

When formulating new policies, it is important to maintain a clear overview of three pillars: (i) the instruments available, (ii) the areas in which we want the policy to intervene and (iii) the output that we expect from these actions. The main pillars of this transport sector transformation are detailed below:



Policies: Government investments and subsidies

Supported by these three pillars, the following policies could be implemented in Estonia, Lithuania and Latvia to move the countries closer to their 2020 targets and help them achieve their 2030 targets for decarbonisation of the transport sector. In the table below, a flag next to a policy indicates that this policy has already been (fully or partially) implemented by the country in question:

Government	<ul> <li>Create bicycle lanes and parking places in urban areas</li> <li>Build parking areas outside major cities with free public transport to the city centre</li> <li>Improve pedestrian conditions: safe walking areas, adequate routes, etc.</li> <li>Improve existing railway/public transport infrastructure</li> </ul>	CO2 Transition in the amount of energy consumed
	<ul> <li>Expand and deploy low-emission vehicles infrastructure and secure grid infrastructure for EVs</li> <li>Public procurement of fleets using alternative fuels, increasing visibility and helping to create the market</li> </ul>	Transition in the type of energy consumed
Subsidies to support bird party investment	<ul> <li>Invest in new and more efficient technologies such as ultra-high speed rail</li> <li>Launch R&amp;D funding for new technologies and solutions</li> <li>Support modernisation and efficiency improvements in the vehicle fleet</li> </ul>	CO2 Transition in the amount of energy consumed
	<ul> <li>Subsidise the expansion and deployment of low-emission vehicles infrastructure and secure grid infrastructure for EVs</li> <li>Promote biofuel production</li> <li>Subsidise training to increase awareness and secure appropriate technology expertise in the country and avoid future bottlenecks</li> </ul>	Transition in the type of energy consumed

Policies: Taxes and levies and regulatory obligations and restrictions

Taxes and levies	<ul> <li>Exempt low-emission vehicles from vehicle road tax</li> <li>Exempt low-emission vehicles from initial registration fees</li> <li>Exempt vehicles using biofuels from the environmental pollution tax (some exceptions may apply)</li> <li>Reduce excise tax for vehicles using and/or companies processing, storing, receiving or delivering low-emission vehicles (some exceptions may apply)</li> <li>Include all transports in the emission trading system (ETS)</li> <li>Deploy road charging policies designed to encourage users to optimise car usage and the transition to low-contaminant vehicles.</li> </ul>	Transition in the type of energy consumed
	• Restrict car use in certain areas of cities (city centres)	CO2 Transition in the amount of energy consumed
Regulatory obligations and restrictions	<ul> <li>Define quotas for biofuels in petrol and diesel</li> <li>Set clear targets</li> <li>Promote standards/compatible solutions</li> <li>Phase out the sale of diesel and petrol cars</li> </ul>	Transition in the type of energy consumed

Policies: Incentives and prices instruments and Strategic assessments

Incentives and price	<ul> <li>Promote public transport: cheaper, more efficient, high quality</li> <li>Subsidise awareness and training initiatives to promote the use of public transport</li> <li>Incentivise logistics efficiency/smart solutions to minimise transportation time, distances or number of vehicles required</li> <li>Incentivise the development of autonomous vehicles</li> <li>Encourage teleworking where feasible</li> </ul>	CO2 Transition in the amount of energy consumed
	<ul> <li>Allow low-emission vehicles to use public transport lanes</li> <li>Allow low-emission vehicles to have free parking in some municipalities</li> <li>Define tariffs for EV charging and develop electricity flexibility markets to facilitate demand response services from EVs</li> </ul>	Transition in the type of energy consumed
Strategic assessment	<ul> <li>Define a roadmap and embed in deep sectoral studies</li> <li>Develop feasibility studies, for example: capacity of the system to integrate EVs, hosting capacity of the network to allocate EV infrastructure, etc.</li> <li>Set a baseline and perform detailed target progress tracking</li> </ul>	CO2Transition in the amount of energy consumedTransition in the type of energy consumed

Policies: Execution examples

#### Some example of these policies and their benefits are described below:



- Transport researchers from TU Dresden have analysed this potential. They concluded that if 25% of all short trips that have until now been made by car in Germany were in future made by bicycle, GHG emissions would be reduced by 3%, or 8,000 tones per day.
- Source: Potential of Cycling to reduce emissions in the road transport. Umweltbundesamt (German Environment Agency)

- 🔆 Example: Low-emission zones
- The Madrid Central programme made 472 hectares of the city centre off-limits to traffic, except for local residents and public transport. Some private vehicles can also enter the area if they are going to park in a public car park (see sidebar).
- According to a study intended to measure the environmental impact of Madrid Central, emissions of nitrogen oxide (NOx), fell by 38% in Madrid's centre the first month the programme was implemented, while carbon dioxide (CO<sub>2</sub>) emissions fell by 14.2

#### Example: Phase out of diesel and petrol cars

-`@́

 More and more countries have announced the phase out sale of diesel and petrol cars:



 Source: Low-Emission Zones are a success - but they must now move to zero-emission mobility, September 2019, Transport and Environment

From the evaluation of the policies already implemented in the study countries, it can be concluded that most of the policies already in place relate to the transition in the type of energy consumed, but not the transition in the amount of energy consumed.

It is recommended that measures to promote consumption reduction and efficiency are linked to measures to promote the transition in the type of energy consumed. The main reason is that these measures usually require lower investment, produce faster results and additionally increase social awareness, as well as directly benefit the transition in type of fuel consumed.

This makes it relevant to implement short- and medium-term policies that support the transition in the amount of energy consumed. The lack of these kinds of measures may also be one of the reasons why these countries are struggling to meet their 2020 targets.

## **Transport Statistical Data and Projections in The Baltic States** Policy roadmap

In light of the above, ABB proposes the following policy strategy to help the countries move closer to their 2020 targets and satisfy their 2030 targets. This policy roadmap does not reflect differences between the countries because they all have very similar starting points (items with a red dot at the end relate to modal shifts):

POLICY ROADMAP							
SHORT TERM (within 1 year)	MID TERM (1 – 3 years)	LONG TERM (3 – 10 years)					
<ul> <li>Improve pedestrian conditions: safe walking areas, adequate routes, etc. Restrict car use to certain areas of cities (city centres)</li> <li>Allow low-emission vehicles to use public transport lanes</li> <li>Allow low-emission vehicles to have free parking in some municipalities</li> <li>Define quotas for biofuels in petrol and diesel</li> <li>Subsidise the expansion and deployment of low-emission vehicles infrastructure and secure grid infrastructure for EVs</li> <li>Promote biofuel production</li> <li>Public procurement of fleets that use alternative fuels</li> </ul>	<ul> <li>MID TERM (1 – 3 years)</li> <li>Create bicycle lanes and parking places in urban areas</li> <li>Improve existing railway/public transport infrastructure</li> <li>Build parking areas outside major cities with free public transport to the city centre</li> <li>Support the modernisation of the vehicle fleet</li> <li>Subsidise training to increase awareness and secure appropriate technology expertise in the country and avoid bottlenecks</li> <li>Launch R&amp;D funding for new technologies and solutions</li> <li>Incentivise logistics efficiency/smart solutions to</li> </ul>	<ul> <li>LONG TERM (3 – 10 years)</li> <li>Include all transport modes in the emission trading system (ETS)</li> <li>Incentivise the development of autonomous vehicles</li> <li>Encourage teleworking where feasible </li> <li>Invest in new and more efficient technologies such as ultra-high speed rail </li> <li>Phase out the sale of diesel</li> </ul>					
<ul> <li>Exempt low-emission vehicles from vehicle road tax and registration charges</li> <li>Define a roadmap and embed in deep sectoral studies</li> <li>Develop feasibility studies</li> <li>Set clear targets and a baseline, and carry out detailed target progress tracking</li> <li>Set road charges policies</li> </ul>	<ul> <li>minimise transportation time, distances and number of vehicles required.</li> <li>Define tariffs for EV charging and electricity flexibility markets to facilitate demand response</li> <li>Promote standards/compatible solutions</li> </ul>	and petrol cars					

